

WEST VIRGINIA LEGISLATURE

2022 REGULAR SESSION

Originating

House Bill 4424

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B. WARD

[Originating in the Select Committee on Jails and
Prisons; reported on January 28, 2022]

1 A BILL to amend and reenact §15A-3-16 of the Code of West Virginia, 1931, as amended, relating
2 to the definition of operations of jail functions; and clarifying that upon appropriation of
3 funds by the Legislature as part of the state budget, the per diem costs for incarcerating
4 inmates may not include salaries of employees in a regional jail facility.

Be it enacted by the Legislature of West Virginia:

§15A-3-16. Funds for operations of jails under the jurisdiction of the commissioner.

1 (a) Any special revenue funds previously administered by the Regional Jail and
2 Correctional Facility Authority or its executive director are continued, and shall be administered
3 by the commissioner.

4 (b) Funds that have been transferred by §15A-3-16(a) of this code shall be limited in use
5 to operations of jail functions, and for payment to the Regional Jail and Correctional Facility
6 Authority Board, for payment of indebtedness. In no case shall a fund be utilized to offset or pay
7 operations of nonjail parts of the facility: *Provided*, That funds may be utilized on a pro rata basis
8 for shared staff and for operational expenses of facilities being used as both prisons and jails.
9 Strictly in accordance with the provisions of §15A-3-16(h), the term “operations of jail functions”
10 shall not include salaries and benefits of employees in a regional jail facility.

11 (c) Whenever the commissioner determines that the balance in these funds is more than
12 the immediate requirements of this article, he or she may request that the excess be invested
13 until needed. Any excess funds so requested shall be invested in a manner consistent with the
14 investment of temporary state funds. Interest earned on any moneys invested pursuant to this
15 section shall be credited to these funds.

16 (d) These funds consist of the following:

17 (1) Moneys collected and deposited in the State Treasury which are specifically
18 designated by Acts of the Legislature for inclusion in these funds;

19 (2) Contributions, grants, and gifts from any source, both public and private, specifically
20 directed to the operations of jails under the control of the commissioner;

21 (3) All sums paid pursuant to §15A-3-16(g) of this code; and

22 (4) All interest earned on investments made by the state from moneys deposited in these
23 funds.

24 (e) The amounts deposited in these funds shall be accounted for and expended in the
25 following manner:

26 (1) Amounts deposited shall be pledged first to the debt service on any bonded
27 indebtedness;

28 (2) After any requirements of debt service have been satisfied, the commissioner shall
29 requisition from these funds the amounts that are necessary to provide for payment of the
30 administrative expenses of this article, as limited by this section;

31 (3) The commissioner shall requisition from these funds, after any requirements of debt
32 service have been satisfied, the amounts that are necessary for the maintenance and operation
33 of jails under his or her control. These funds shall make an accounting of all amounts received
34 from each county by virtue of any filing fees, court costs, or fines required by law to be deposited
35 in these funds and amounts from the jail improvement funds of the various counties;

36 (4) Notwithstanding any other provisions of this article, sums paid into these funds by each
37 county pursuant to §15A-3-16(g) of this code for each inmate shall be placed in a separate
38 account and shall be requisitioned from these funds to pay for costs incurred; and

39 (5) Any amounts deposited in these funds from other sources permitted by this article shall
40 be expended based on particular needs to be determined by the commissioner.

41 (f)(1) After a jail facility becomes available pursuant to this article for the incarceration of
42 inmates, each county within the region shall incarcerate all persons whom the county would have
43 incarcerated in any jail prior to the availability of the jail facility in the jail facility, except those
44 whose incarceration in a local jail facility used as a local holding facility is specified as appropriate
45 under the previously promulgated, and hereby transferred standards and procedures developed

46 by the Jail Facilities Standards Commission, and whom the sheriff or the circuit court elects to
47 incarcerate therein.

48 (2) Notwithstanding the provisions of §15A-3-16(f)(1) of this code, circuit and magistrate
49 courts are authorized to:

50 (A) Detain persons who have been arrested or charged with a crime in a county or
51 municipal jail specified as appropriate under the standards and procedures referenced in §15A-
52 3-16(f)(1) of this code, for a period not to exceed 96 hours; or

53 (B) Commit persons convicted of a crime in a county or municipal jail, specified as
54 appropriate under the standards and procedures referenced in §15A-3-16(f)(1) of this code, for a
55 period not to exceed 14 days.

56 (g) When inmates are placed in a jail facility under the jurisdiction of the commissioner
57 pursuant to §15A-3-16(f) of this code, the county, and municipality if the incarceration is a
58 municipal violation, shall pay into this fund a cost per day for each incarcerated inmate, to be
59 determined by the state Budget Office annually by examining the most recent three fiscal years
60 of costs submitted by the commissioner for the cost of operating the jail facilities and units under
61 his or her jurisdiction, and taking an average per day, per inmate cost of maintaining the
62 operations of the jail facilities or units: *Provided*, That beginning July 1, 2018, and continuing
63 through July 1, ~~2022~~ 2023, in no case shall any county or municipality be required to pay a rate
64 that exceeds \$48.25 per day, per inmate. Nothing in this section shall be construed to mean that
65 the per diem cannot be decreased or be less than \$48.25 per day per inmate.

66 (h) The per diem costs for incarcerating inmates may not include the cost of construction,
67 acquisition, or renovation of the regional jail facilities: *Provided*, That each jail facility or unit
68 operating in this state shall keep a record of the date and time that an inmate is incarcerated, and
69 a county may not be charged for a second day of incarceration for an individual inmate until that
70 inmate has remained incarcerated for more than 24 hours. After that, in cases of continuous
71 incarceration, subsequent per diem charges shall be made upon a county only as subsequent

72 intervals of 24 hours pass from the original time of incarceration.: Provided further, That upon
73 appropriation of funds by the Legislature as part of the state budget, the per diem costs for
74 incarcerating inmates may not include salaries and benefits of employees in a regional jail facility.

75 (i) The county is responsible for costs incurred by the division for housing and maintaining
76 inmates in its facilities who are pretrial inmates and convicted misdemeanants. The costs of
77 housing shall be borne by the division on a felony conviction on which an inmate is incarcerated
78 beginning the calendar day following the day of sentencing: *Provided*, That beginning July 1,
79 2019, the costs of housing shall be borne by the division on a felony conviction when an inmate
80 is incarcerated beginning the calendar day following the day of conviction. In no case shall the
81 county be responsible for any costs of housing and maintaining felony convicted inmate
82 populations.

83 (j) The county is responsible for the costs incurred by the authority for housing and
84 maintaining an inmate who, prior to a felony conviction on which the inmate is incarcerated and
85 is awaiting transportation to a state correctional facility for a 60-day evaluation period as provided
86 in §62-12-7a of this code.

87 (k) On or before July 1, 2020, the commissioner shall prepare a report on the feasibility of
88 phasing out the county and municipal per diem charges required by §15A-3-16(g) of this code.
89 This report shall include information regarding savings realized because of the consolidation of
90 the former Division of Corrections, Division of Juvenile Services, and the operations of the
91 Regional Jail and Correctional Facility Authority, as well as any other recommendations that might
92 ease the burden of paying the per diem inmate costs by the counties or municipalities. On or
93 before January 1, 2019, January 1, 2020, and January 1, 2021, the commissioner shall report to
94 the Joint Committee on Government and Finance and the co-chairmen of the Joint Standing
95 Committee on Finance the actual per diem rate as calculated pursuant to §15A-3-16(g) of this
96 code and any amount not assessed to counties if the actual per diem cost is larger than the

97 amount charged to the counties or municipalities pursuant to §15A-3-16(g) between July 1, 2018,
98 and July 1, 2021.

NOTE: The purpose of this bill is to define operations of jail functions and to clarify that upon appropriation of funds by the Legislature as part of the state budget, the per diem costs for incarcerating inmates may not include salaries of employees in a regional jail facility.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.